

Department Description

The Office of the City Attorney is among the region's largest law firms, handling a diverse case load. The City Attorney's Office advises the Mayor, the City, and all its departments; prosecutes or defends law suits or cases to which the City may be a party; and receives approximately 35,000 criminal cases per year involving persons charged with violations of the State laws occurring within the city limits of the City of San Diego for misdemeanor offenses.

City Attorney Jan Goldsmith has been an attorney since 1976 specializing in business litigation. He was appointed San Diego Superior Court Judge in 1998 and retired in December 2008 to assume the office of San Diego City Attorney. Mr. Goldsmith spent his first six years on the bench handling criminal and civil trials and his final years assigned to an independent civil calendar.

Executive Assistant City Attorney Andrew Jones holds the number two management position in the office. In December 2008, Mr. Jones was appointed Assistant City Attorney and led the Civil Litigation Division. In November 2009, Mr. Jones was tasked to lead the Criminal Division. In January 2011, Mr. Jones was appointed Executive Assistant City Attorney. Mr. Jones was sworn in as a Deputy City Attorney in 1997 and has over 13 years of trial experience. His civil practice includes civil rights, torts, inverse condemnation, unlawful detainers and breach of contract. He also prosecuted misdemeanor violations and abusers in domestic violence and child abuse cases.

The Office of the City Attorney has restructured itself into a private law firm model with four divisions: Civil Advisory, Civil Litigation, Criminal, and Community Justice. These divisions are subdivided into units which allow the attorneys to specialize in areas of practice.

Civil Advisory Division: The Civil Advisory Division provides advice to the City and each of its departments including the City Council and Mayor. The Civil Advisory Division is divided into five units: Government Affairs and Finance, Real Property and Economic Development, Public Works, Public Safety and Employment Services. This division is under the direction of Assistant City Attorney Mary Jo Lanzafame who has over 22 years of experience as a municipal lawyer in areas of practice including the California Environmental Quality Act (CEQA), planning and zoning, conflict of interest, the Brown Act, real estate, and public works.

Civil Litigation Division: The Civil Litigation Division prosecutes or defends civil lawsuits in which the City is a party. The Civil Litigation Division is divided into five units: Civil Prosecution, Workers' Compensation, Land Use

Litigation, General Litigation, and Special Litigation. Don Worley, the Assistant City Attorney heading this division, has over 30 years in private practice in land use, real estate, and business litigation.

Criminal Division: The Criminal Division prosecutes criminal misdemeanors and infractions committed within the city limits. The Criminal Division is divided into four units: Case Issuance, General Trial, Appellate, and Domestic Violence. This division is under the direction of Tricia Pummill, Assistant City Attorney, who brings over 27 years of experience as a criminal prosecutor specializing in white collar crime and consumer protection.

Community Justice Division: The Community Justice Division prosecutes cases that the community has identified as important to quality of life. Prosecutors work with the community, police, and other law enforcement agencies to establish and maintain security, fair business dealing, and to promote justice. The Community Justice Division is divided into three units: Neighborhood Prosecution, Code Enforcement, and Consumer and Environmental Protection. Assistant City Attorney Tricia Pummill is also head of this division.

The Office of the City Attorney is built upon the senior partner, junior partner, and associate model used in private law firms. The division leaders, along with City Attorney Jan Goldsmith, have more than 130 years of combined experience.

The Department's mission is:

Integrity matters! We can best help our city by maintaining our integrity and providing timely, accurate, and high quality legal representation to the City of San Diego. We will be firm, independent and professional, stopping illegalities while suggesting solutions. We will never forget that we are accountable to the people of San Diego and that we represent the City of San Diego.

Goals and Objectives

The Civil Litigation Division will continue to take in cases that were previously sent to outside counsel, thereby reducing expenses and gaining experience in areas it did not traditionally have experience in. The Civil Litigation Division is working expeditiously on finalizing large settlements of long-standing cases.

The Civil Advisory Division will produce legal opinions and memorandum of law on a wide variety of issues such as pension reform, retiree health, budget matters, and a variety of miscellaneous issues including items of interest as requested by the Mayor, City Council, or City departments.

The Criminal Division, along with other law enforcement and domestic violence agency partners, are collaboratively working together on grant funding opportunities for a new pilot program to increase the health and safety of children and families by preventing reoccurring abuse in misdemeanor domestic violence cases.

The Community Justice Division will be responsive to community groups and council representatives when they identify criminal conduct that is impacting their communities and find creative ways within legal parameters to remove those conditions.

Both the Criminal Division and the Neighborhood Prosecution Unit will increase participation of misdemeanor offenders in community courts. This removes some of the work from the court system and leads to additional community service by offenders which improves neighborhoods at no expense to taxpayers. Additionally, they will expand programs that are alternatives to placing people in jail for low-level offenses, preferably programs that deter future criminal conduct and return some benefit to the community.

The Neighborhood Prosecution Unit will increase collaborative work with community groups, the San Diego Police Department, the courts, and the defense bar to address the problems of chronic violators of the law. These include individuals suffering from mental illness and homeless individuals who commit misdemeanors.

The Domestic Violence Unit will address in a timely manner reports received from the police departments of domestic violence and work with the Family Justice Center to make sure victims of domestic violence are aware of resources available to them. They will properly evaluate cases for the issuance of criminal charges and seek appropriate sentencing upon conviction.

Service Efforts and Accomplishments

The City Attorney's Office has developed credibility and its reputation is solid in the legal community. It is communicating effectively with its client and it is winning cases. Each of its divisions has instituted changes that result in more productivity and quality of legal services. Its office works diligently and it reflects from the positive feedback that it receives from the legal community about its attorneys and staff.

The Civil Advisory and Civil Litigation Divisions have completed the installation of a new case management and document management system. This will help the City Attorney's Office track information while coordinating all key functions from cases and contacts to time and billing more efficiently. Some of the software applications include case and matter management, document assembly, rules-based calendaring, and integrated court rules.

The Civil Advisory Division provided legal opinions and analyses concerning core municipal functions relating to the City Charter, San Diego Municipal Code, Mayor-Council form of governance which included ballot measures related to fiscal analysis provided to voters, conflict of interest codes for all city departments, boards and commissions, and agencies and several issues relating to the City's budget and finances.

The Civil Litigation Division has several significant accomplishments this year including prevailing on motions for summary judgment, prevailing on demurrers, winning at trials and defeating plaintiffs' motions for preliminary injunction. Additionally, the Civil Litigation Division has settled many claims against the City and received revenue recoveries or settlements owed to the City resulting in millions of dollars to the general fund or public liability fund (as appropriate).

The Criminal Division will continue to handle criminal cases timely, competently, and to a just conclusion. It will continue to safeguard the rights of victims of crimes by obtaining restitution when appropriate and to protect the community by bringing individuals who have committed crimes to court and obtaining appropriate penalties.

The Code Enforcement Unit vigilantly pursues the rehabilitation of vacant properties by their owners. The Code Enforcement Unit also evaluates reports (on slumlords causing tenants to live in unsafe housing) in a timely manner, assists the tenants to secure safe housing, and holds slumlords accountable.

The Department's Consumer and Environmental Protection Unit (CEPU) provides information to the public on ways to avoid becoming victims of identity theft, false advertising, conmen, investment frauds, and other white collar crimes. The Unit will continue to provide service to the public in the areas of consumer and environmental protection by staffing the Consumer Hotline with an informed employee who properly assesses complaints and provides referrals where appropriate. CEPU will continue to investigate and prosecute cases that no other agency prosecutes which involve consumer fraud or environmental crimes (e.g. individuals who practice law without a license, abusive debt collectors, or false/misleading advertising).

The Neighborhood Prosecution Unit is a team of deputy city attorneys who are liaisons to the police commands and to the communities they serve. They attend community meetings and events to relay information on quality-of-life crime problems to San Diego Police Department (SDPD) and the City Attorney's Office.



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Department Summary

| | FY2011 Budget | FY2012 Proposed | FY2011–2012 Change |
|-------------------------------|------------------|--------------------|-----------------------|
| Positions | 348.43 | 343.35 | (5.08) |
| Personnel Expenditures | \$ 39,232,663 | \$ 39,519,750 | \$ 287,087 |
| Non-Personnel Expenditures | 2,651,820 | 2,923,242 | 271,422 |
| Total Department Expenditures | \$ 41,884,483 | \$ 42,442,992 | \$ 558,509 |
| Total Department Revenue | \$ 5,834,720 | \$ 5,607,163 | \$ (227,557) |

General Fund

Department Expenditures

| | FY2011 Budget | FY2012 Proposed | FY2011–2012 Change |
|---------------------|------------------|--------------------|-----------------------|
| Administration | \$ 17,945,932 | \$ 3,245,441 | \$ (14,700,491) |
| Civil Advisory | 8,608,106 | 11,061,367 | 2,453,261 |
| Civil Litigation | 5,724,972 | 10,559,224 | 4,834,252 |
| Community Justice | 3,762,789 | 5,275,376 | 1,512,587 |
| Criminal Litigation | 5,842,684 | 12,301,584 | 6,458,900 |
| Total | \$ 41,884,483 | \$ 42,442,992 | \$ 558,509 |

Department Personnel

| | FY2011 Budget | FY2012 Proposed | FY2011–2012 Change |
|---------------------|------------------|--------------------|-----------------------|
| Administration | 185.70 | 26.00 | (159.70) |
| Civil Advisory | 52.46 | 72.42 | 19.96 |
| Civil Litigation | 35.00 | 81.38 | 46.38 |
| Community Justice | 28.20 | 39.21 | 11.01 |
| Criminal Litigation | 47.07 | 124.34 | 77.27 |
| Total | 348.43 | 343.35 | (5.08) |

Significant Budget Adjustments

| | FTE | Expenditures | Revenue |
|---|--------|-----------------|---------|
| Equipment/Support for Information Technology Funding allocated according to a zero-based annual review of information technology funding requirements and priority analyses. | 0.00 | \$ 1,237,069 | \$ - |
| Non-Discretionary Adjustment Total expenditure allocations that are determined outside of the department's direct control. These allocations are generally based on prior year expenditure trends and examples of these include utilities, insurance, and rent. | 0.00 | 509,661 | - |
| Hourly Personnel Funding Funding allocated according to a zero-based annual review of hourly funding requirements. | 3.35 | 185,213 | - |
| Law Library Funding Reduction of non-personnel expenditures for the law library due to the reduction of less users of a daily legal newsletter. | 0.00 | (10,000) | - |
| Reduction of Information Systems Analyst 2 Reduction of 1.00 vacant Information Systems Analyst 2. | (1.00) | (97,483) | - |

Significant Budget Adjustments (Cont'd)

| | FTE | Expenditures | Revenue |
|--|------|-----------------|-----------------|
| Reduction in Supplies and Contracts Additional reduction of supplies and contracts expenditures after a review of prior year spending trends. | 0.00 | (110,990) | - |
| Revised Revenue Adjustment to reflect Fiscal Year 2012 revenue projections. | 0.00 | - | (227,557) |
| Total | 2.35 | \$ 1,713,470 | \$ (227,557) |

Expenditures by Category

| | FY2011 Budget | FY2012 Proposed | FY2011-2012 Change |
|------------------------|------------------|--------------------|-----------------------|
| PERSONNEL | | | <u> </u> |
| Salaries and Wages | \$ 23,666,594 | \$ 23,941,568 | \$ 274,974 |
| Fringe Benefits | 15,566,069 | 15,578,182 | 12,113 |
| PERSONNEL SUBTOTAL | \$ 39,232,663 | \$ 39,519,750 | \$ 287,087 |
| NON-PERSONNEL | | | |
| Supplies | \$ 368,806 | \$ 260,260 | \$ (108,546) |
| Contracts | 864,341 | 1,264,024 | 399,683 |
| Information Technology | 1,331,073 | 1,237,069 | (94,004) |
| Energy and Utilities | 23,000 | 53,382 | 30,382 |
| Other | 64,600 | 108,507 | 43,907 |
| NON-PERSONNEL SUBTOTAL | \$ 2,651,820 | \$ 2,923,242 | \$ 271,422 |
| Total | \$ 41,884,483 | \$ 42,442,992 | \$ 558,509 |

Revenues by Category

| , , , | FY2011 Budget | FY2012 Proposed | FY2011–2012 Change |
|---------------------------------|------------------|--------------------|-----------------------|
| Charges for Services | \$ 4,182,620 | \$ 3,590,686 | \$ (591,934) |
| Fines Forfeitures and Penalties | 1,650,000 | 1,650,000 | - |
| Licenses and Permits | 2,000 | 2,000 | - |
| Other Revenue | 100 | 100 | - |
| Rev from Federal Agencies | - | 364,377 | 364,377 |
| Total | \$ 5,834,720 | \$ 5,607,163 | \$ (227,557) |

Personnel Expenditures

| Job Number | Job Class | Job Title / Wages | FY2011 Budget | FY2012 Proposed | Salary Range | Total |
|---------------|--------------|-------------------------------------|------------------|--------------------|------------------------|-----------|
| Salaries an | d Wages | 3 | | | | _ |
| 20000011 | 1104 | Account Clerk | 1.00 | 1.00 | \$31,491 - \$37,918 \$ | 36,970 |
| 20000012 | 1105 | Administrative Aide 1 | 2.00 | 2.00 | 36,962 - 44,533 | 84,356 |
| 20001076 | 2106 | Assistant City Attorney | 4.00 | 4.00 | 73,008 - 291,595 | 605,277 |
| 20000049 | 1132H | Assistant Management Analyst | 0.00 | 1.00 | 44,470 - 54,059 | 52,708 |
| 20000041 | 1132 | Assistant Management Analyst | 1.00 | 0.00 | 44,470 - 54,059 | - |
| 20000119 | 1218 | Associate Management Analyst | 2.00 | 2.00 | 54,059 - 65,333 | 113,437 |
| 20000171 | 1236 | Auto Messenger 1 | 2.00 | 2.00 | 26,208 - 31,491 | 61,408 |
| 20001070 | 2001 | City Attorney | 1.00 | 1.00 | 73,008 - 291,595 | 193,648 |
| 20000610 | 1596 | City Attorney Investigator | 20.92 | 21.00 | 58,219 - 70,429 | 1,283,562 |
| 90000610 | 1596 | City Attorney Investigator - Hourly | 1.26 | 1.00 | 58,219 - 70,429 | 58,219 |
| 20000539 | 1535 | Clerical Assistant 2 | 27.50 | 26.00 | 29,931 - 36,067 | 819,985 |

Personnel Expenditures (Cont'd)

| | | enditures <i>(Cont'd)</i> | | | | |
|---------------|--------------|---|--------------------|--------------------|------------------|------------|
| Job Number | Job Class | Job Title / Wages | FY2011 Budget F | FY2012 Proposed | Salary Range | Total |
| 90000539 | 1535 | Clerical Assistant 2 - Hourly | 0.84 | 0.00 | 29,931 - 36,067 | - |
| 20001159 | 2205 | Confidential Secretary to the City Attorney | 1.00 | 1.00 | 16,827 - 105,518 | 75,777 |
| 20000351 | 1386 | Court Support Clerk 1 | 15.00 | 17.00 | 31,491 - 37,918 | 621,873 |
| 20000353 | 1388 | Court Support Clerk 2 | 12.00 | 12.00 | 32,968 - 39,811 | 460,927 |
| 20001117 | 2151 | Deputy City Attorney | 136.86 | 135.75 | 17,805 - 204,214 | 13,294,018 |
| 90001117 | 2151 | Deputy City Attorney - Hourly | 2.46 | 0.47 | 17,805 - 204,214 | 52,175 |
| 20001258 | 21511 | Deputy City Attorney - Unrepresented | 4.00 | 5.00 | 17,805 - 204,214 | 591,510 |
| 20001168 | 2214 | Deputy Director | 1.00 | 1.00 | 46,966 - 172,744 | 98,067 |
| 20000392 | 1415 | Dispute Resolution Officer | 1.00 | 1.00 | 54,059 - 65,333 | 63,700 |
| 20000290 | 1348 | Information Systems Analyst 2 | 2.00 | 1.00 | 54,059 - 65,333 | 76,607 |
| 20000293 | 1349 | Information Systems Analyst 3 | 1.00 | 1.00 | 59,363 - 71,760 | 69,607 |
| 20000377 | 1401 | Information Systems Technician | 2.00 | 2.00 | 42,578 - 51,334 | 98,562 |
| 20001128 | 2166 | Legal Intern | 1.00 | 0.00 | 39,000 - 47,424 | - |
| 90001128 | 2166 | Legal Intern - Hourly | 0.00 | 0.96 | 39,000 - 47,424 | 37,440 |
| 90000335 | 1379 | Legal Secretary 1 - Hourly | 0.00 | 0.06 | 36,067 - 43,514 | 2,164 |
| 20000587 | 1577 | Legal Secretary 2 | 36.20 | 35.25 | 43,555 - 52,666 | 1,624,924 |
| 90000587 | 1577 | Legal Secretary 2 - Hourly | 0.42 | 0.00 | 43,555 - 52,666 | - |
| 20000911 | 1867A | Librarian 3 | 1.00 | 1.00 | 55,266 - 67,101 | 65,424 |
| 20001073 | 2103 | Management Intern | 0.37 | 0.00 | 24,274 - 29,203 | - |
| 20000614 | 1598 | Paralegal | 20.37 | 20.00 | 52,374 - 63,190 | 1,117,079 |
| 90000172 | 1237 | Payroll Specialist 1 - Hourly | 0.00 | 0.40 | 33,093 - 39,832 | 13,237 |
| 20000680 | 1648 | Payroll Specialist 2 | 2.00 | 2.00 | 34,611 - 41,787 | 78,590 |
| 90000680 | 1648 | Payroll Specialist 2 - Hourly | 0.23 | 0.00 | 34,611 - 41,787 | - |
| 20001141 | 2182 | Principal Assistant to the City Attorney | 1.00 | 1.00 | 26,395 - 160,430 | 72,264 |
| 20000747 | 1728 | Principal City Attorney Investigator | 1.00 | 1.00 | 70,221 - 85,051 | 82,925 |
| 20000741 | 1726 | Principal Clerk | 1.00 | 1.00 | 43,555 - 52,666 | 51,349 |
| 20000380 | 1404 | Principal Legal Secretary | 1.00 | 1.00 | 50,398 - 60,736 | 59,218 |
| 20000063 | 1147 | Principal Paralegal | 1.00 | 1.00 | 63,586 - 76,502 | 74,438 |
| 20001222 | 2270 | Program Manager | 2.00 | 2.00 | 46,966 - 172,744 | 75,660 |
| 20000783 | 1776 | Public Information Clerk | 1.00 | 1.00 | 31,491 - 37,918 | 31,491 |
| 20000933 | 1885 | Senior City Attorney Investigator | 5.00 | 5.00 | 63,794 - 77,314 | 296,886 |
| 20000935 | 1885B | Senior City Attorney Investigator | 1.00 | 1.00 | 63,794 - 77,314 | 75,381 |
| 20000927 | 1879 | Senior Clerk/Typist | 8.00 | 8.00 | 36,067 - 43,514 | 336,275 |
| 20001144 | 2185 | Senior Legal Intern | 1.00 | 1.00 | 47,466 - 57,658 | 55,928 |
| 20000843 | 1820 | Senior Legal Secretary | 6.00 | 6.00 | 48,006 - 57,845 | 338,394 |
| 20000015 | 1106 | Senior Management Analyst | 1.00 | 1.00 | 59,363 - 71,760 | 69,966 |
| 20000845 | 1822 | Senior Paralegal | 5.00 | 5.00 | 57,658 - 69,410 | 202,832 |
| 90001146 | 2188 | Student Intern - Hourly | 0.00 | 0.46 | 18,616 - 22,318 | 8,563 |
| 20000970 | 1917 | Supervising Management Analyst | 1.00 | 1.00 | 66,768 - 80,891 | 78,464 |
| 20001057 | 1983 | Victim Services Coordinator | 4.00 | 4.00 | 36,962 - 44,533 | 164,550 |
| 20000756 | 1746 | Word Processing Operator | 5.00 | 5.00 | 31,491 - 37,918 | 72,802 |

Personnel Expenditures (Cont'd)

| Job | Job | | FY2011 | FY2012 | | |
|------------|-----------|-----------------------------------|--------|----------|--------------|------------------|
| Number | Class | Job Title / Wages | Budget | Proposed | Salary Range | Total |
| | | Bilingual - Regular | | | | 18,928 |
| | | Master Library Degree | | | | 3,355 |
| | | Overtime Budgeted | | | | 13,064 |
| | | Termination Pay Annual Leave | | | | 7,584 |
| Salaries a | nd Wage | s Subtotal | 348.43 | 343.35 | | \$ 23,941,568 |
| Fringe Be | nefits | | | | | |
| | | Employee Offset Savings | | | | \$ 547,365 |
| | | Flexible Benefits | | | | 2,129,278 |
| | | Long-Term Disability | | | | 208,470 |
| | | Medicare | | | | 337,776 |
| | | Other Post-Employment Benefits | | | | 2,058,744 |
| | | Retiree Medical Trust | | | | 4,633 |
| | | Retirement 401 Plan | | | | 19,235 |
| | | Retirement ARC | | | | 8,256,375 |
| | | Retirement DROP | | | | 27,711 |
| | | Retirement Offset Contribution | | | | 297,093 |
| | | Risk Management Administration | | | | 328,032 |
| | | Supplemental Pension Savings Plan | | | | 1,014,672 |
| | | Unemployment Insurance | | | | 50,936 |
| | | Workers' Compensation | | | | 297,862 |
| Fringe Be | nefits Su | btotal | | | | \$ 15,578,182 |
| Total Pers | onnel Ex | penditures | | | <u> </u> | \$ 39,519,750 |